



ABSTRACT

Schemes – State Scheme – Construction of new Classrooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools at an estimated cost of Rs.800 Crore as per the Announcement under Rule 110 made by the Hon'ble Chief Minister of Tamil Nadu on the Floor of the Tamil Nadu Legislative Assembly on 19.10.2022 – Financial Sanction for Rs.240 crore - Guidelines prescribed – Orders – Issued.

Rural Development and Panchayat Raj (SGS.1) Department

G.O. (Ms) No.132

Dated: 06.12.2022

சுபகிருது, கார்த்திகை 21-ந்தேதி
திருவள்ளூர் ஆண்டு 2053

Read:

- (1) Announcement under Rule 110 made by the Hon'ble Chief Minister of Tamil Nadu on the Floor of the Tamil Nadu Legislative Assembly on 19.10.2022
- (2) From the Commissioner of Rural Development and Panchayat Raj, Letter No.56457/2022/TU4, dated 04.11.2022 and 09.11.2022.

ORDER:

The Hon'ble Chief Minister of Tamil Nadu has made the following Announcement under Rule 110 on the Floor of the Tamil Nadu Legislative Assembly on 19.10.2022:-

“ஊராட்சி ஒன்றிய தொடக்க மற்றும் நடுநிலைப் பள்ளிகளுக்கு சுமார் 800 கோடி மதிப்பீட்டில் 6000 புதிய வகுப்பறைகளும், உயர்நிலை மற்றும் மேல்நிலைப் பள்ளிகளில் சுமார் 250 கோடி ரூபாய் மதிப்பீட்டில் 1,200 வகுப்பறைகளும் என மொத்தம் 1050 கோடி ரூபாய் மதிப்பீட்டில் 7,200 வகுப்பறைகள் நடப்பாண்டிலேயே கட்டுதலாகக் கட்டப்படும்.”

2. In the Letter read above, the Commissioner of Rural Development and Panchayat Raj has sent a proposal to Government for construction of new Classrooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools at an estimated cost of Rs.800 Crore as per the Announcement under Rule 110 made by the Hon'ble Chief Minister of Tamil Nadu on the Floor of the

(P.T.O)

Tamil Nadu Legislative Assembly on 19.10.2022 along with Draft Guidelines. Further, he has stated that, sanction for Rs.800 Crore can be given as per the following table:-

Category	Details	No. of Schools covered	No. of class rooms required	Tentative estimate cost (Rs. in Crore)
I	Schools which do not have even a single class room as all the dilapidated buildings were demolished	415	985	138.00
II	Schools with dilapidated buildings which are to be demolished which will leave the school without a building after demolition	558	1,155	162.00
III	Schools require more than 8 class rooms due to over flowing student strength	67	638	89.50
IV	Schools require 2 to 7 additional class rooms as per student strength	609	2,875	402.50
V	Consultancy / Designing charges for Child Friendly buildings and quality assurance.	--	--	8.00
	Total			800.00

3. The Commissioner of Rural Development and Panchayat Raj has therefore requested the Government to sanction a sum of Rs.800 Crore for construction of new Classrooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools and to approve the draft guidelines.

4. The Government have carefully examined the proposal of the Commissioner of Rural Development and Panchayat Raj for construction of new Classrooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools at an estimated cost of Rs.800 Crore, in detail and decided to accept the same and issue the following orders:-

- (i) Administrative sanction is accorded for a sum of Rs.800 Crore (Rupees Eight Hundred Crore only) and financial sanction is accorded for the release of Rs.240 crore (Rupees Two Hundred and Forty crore only) in 2022-2023 (i.e) (30% of total sanction) for the construction of new Class rooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools. Remaining amount will be released in the year 2023-24 depending on the progress of the work and requirement;

- (ii) The Commissioner of Rural Development and Panchayat Raj is hereby permitted to alter the No. of Schools / Classrooms mentioned in the above table in each category within the financial allocation, once the prioritization of schools done by the District Collectors in consultation with School Education Department;
- (iii) Detailed Guidelines in English for the construction of new Class rooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools is annexed to this order.

5. The amount sanctioned in para 4(i) above, shall be debited to the following new Head of Account:-

4202	Capital Outlay on Education, Sports, Art and Culture
01	General Education
201	Elementary Education – State's Expenditure
AW	Revamping the Infrastructure of Panchayat Union Primary and Middle Schools
416	Major Works
01	Major Works
DPC	4202 01 201 AW 41601

The Commissioner of Rural Development and Panchayat Raj shall be the Estimating, Reconciling and shall be the Estimating, Reconciling and Controlling Authority for the above head of Account. The Pay and Accounts Officers / Treasury Officers concerned are directed to open the above new head of account in their books.

6. The Commissioner of Rural Development and Panchayat Raj is authorized to draw the amount sanctioned in para 4(i) above and disburse the same to the Districts and send the progress report for construction of new Classrooms and additional Classroom Buildings in Panchayat Union Primary and Middle Schools to the Government.

7. The expenditure sanctioned in para "4(i)" above shall constitute an Item of "New Service" and the approval of the Legislature will be obtained in due course. Pending approval of the Legislature, the expenditure may be initially be met by draws of an advance from the contingency fund. The Commissioner of Rural Development and Panchayat Raj is directed to calculate the actual amount required for the period upto next Supplementary Estimates and apply for sanction of the same as advance from the contingency fund to Finance (BG-I) Department directly in Form "A" appended to the Tamil Nadu Contingency Fund Rules 1963 along with a copy of this order. Orders for sanction of an advance from the Contingency Fund will be issued from Finance (BG-I) Department. The Commissioner of Rural Development and Panchayat Raj is also directed to send necessary explanatory

notes to include the above expenditure in the Supplementary Estimates for the year 2022-23 to Government in Finance (RD/BG-I) Department at the appropriate time without fail.

8. This order issues with the concurrence of Finance Department vide its U.O. No.42/DS(RR),Fin(RD)/2022, dated 06.12.2022 with ASL No.1975 (One Thousand Nine Hundred and Seventy Five) (IFHRMS ASL No.2022121975)

(BY ORDER OF THE GOVERNOR)

**P.AMUDHA
PRINCIPAL SECRETARY TO GOVERNMENT**

To

The Commissioner of Rural Development and Panchayat Raj, Chennai-15.
All District Collectors (except Chennai) (through the Commissioner of Rural Development and Panchayat Raj, Chennai-15).
All Project Directors, District Rural Development Agencies, (through the Commissioner of Rural Development and Panchayat Raj, Chennai-15).
The Commissioner of Treasuries and Accounts, Chennai-35.
The Principal Accountant General, Chennai - 9/18/35.
The Pay and Accounts Officer(Secretariat), Chennai-9.
The Pay and Accounts Officer(East, North, South), Chennai-8/1/35.
The Pay and Accounts Officer, Madurai.
All District Treasury Officers.
The National Informatics Centre, Chennai-9.
Copy to
Hon'ble Chief Minister's Office, Chennai-9.
The Special Personal Assistant to Hon'ble Minister for Rural Development, Chennai-9.
The Special Personal Assistant to Hon'ble Minister for School Education, Chennai-9.
The Private Secretary to Chief Secretary to Government, Chennai-9.
The Principal Private Secretary to Principal Secretary to Government, Rural Development and Panchayat Raj Department, Chennai -9.
The Private Secretary to Principal Secretary to Government, School Education Department, Chennai -9.
Finance (BG-I/BG-II/RD) Department, Chennai - 9.

// FORWARDED BY ORDER //

[Signature] 6-12-2022
SECTION OFFICER.

[Initials]

G.O. (Ms) No.132, RURAL DEVELOPMENT AND PANCHAYAT RAJ (SGS.1)
DEPARTMENT, DATED 06.12.2022

ANNEXURE

Guidelines for the implementation of construction of School Buildings in Panchayat Union Primary Schools (PUPS) and Panchayat Union Middle School (PUMS)

Government of Tamil Nadu has introduced various welfare schemes/ measures to improve the quality and standard of school education, especially the rural areas, which has increased the enrollment of students in Government Schools. The provision of quality, sound, convenient rural School infrastructure is the basis for ensuring appropriate environment for the School Students to learn and hone their skill level on par with the urban Students.

As per section 112 of the Tamil Nadu Panchayat Act, 1994 the Panchayat Unions are responsible for the maintenance of School Buildings in the Panchayat Union Primary and Middle Schools. However, the Government facilitates the construction of new School Buildings through various State and Central Government Schemes to support the Rural Local Bodies in fulfilling their duties and responsibilities as mandated in the above Act.

Accordingly, the Government proposes to construct new class room buildings in PUPS and PUMS during 2022-23. This scheme will provide New and Additional class room buildings, in a phased manner, considering the existing condition of the buildings, the ratio of available floor space as against the student strength and also the future needs, in the Panchayat Union Primary Schools (PUPS) and Panchayat Union Middle Schools (PUMS) located in rural and urban areas. The scheme will inter-alia intends to modernize the class room environment so as to have more emphasis on tech-based teaching tools.

1. Selection of Schools

There are 21,136 Panchayat union Primary and 6,502 Middle schools with about 58,835 existing buildings. The improvement of these Schools need to be prioritized considering the following factor,

- i. PUPS/PUMS Schools which do not have a single class room building should be given first priority.
- ii. PUPS/PUMS Schools functioning in dilapidated buildings which are proposed to be demolished leaving the school without a single class room building should be given the next priority.
- iii. PUPS/PUMS Schools where one or more dilapidated buildings are proposed to be demolished leaving the school with reduced floor space against its student strength shall be taken up next.

- iv. PUPS/PUMS Schools requiring 8 classrooms and more due to higher students' strength as listed out by the School Education Department should be considered next.
- v. PUPS/PUMS Schools requiring 2 to 7 additional classrooms as per students' strength comes next.
- vi. The prioritisation of schools with Block as a unit of planning.
- vii. The priority list will be finalised and the same will be shared with the School Education Department for remarks and the list shall be approved by the District Collector.

2. Construction of New class room building

a) Selection of Building type

New building for the school shall be constructed as per the type designs communicated by the Commissioner of Rural Development and Panchayat Raj as per the above prioritisation.

In case, if any major changes are required in type designs to suit site conditions, necessary approval shall be obtained from the Commissioner of Rural Development and Panchayat Raj.

In cases wherever, there are space constraints especially in Schools located in urban areas such as Municipalities and Town Panchayats, Ground plus 1 or 2 structures may be proposed. This may also be done in case of rural areas.

b) Orientation and location

To start with a site plan to scale should be prepared for all PUPS/PUMS indicating the campus boundary (as per revenue records) and location of various structures. This site plan will be the basis of all future improvements in the Schools. This shall be the responsibility of the Assistant Engineer concerned.

The new buildings shall be constructed in such a way that the available space is used prudently and also keeping in mind other future developments within the campus. The Assistant Executive Engineer (RD) is responsible for finalising the location of the proposed structure.

The class room buildings are to be preferably oriented in such a way that proper air circulation and lighting is available with adequate open space all-round the building as far as possible. The longer façade is facing the south or north to minimize the effect of direct sunlight through the building.

c) Other infrastructure facilities in Schools

The other infrastructure facilities required for a school such as Kitchen shed, Toilet block, water supply facilities, compound wall and furniture can be taken up by dovetailing other scheme funds such as School Infrastructure Development Scheme

(SIDS), Member of Parliament Local Area Development Scheme (MPLADS), Member of Legislative Assembly Constituency Development Scheme (MLACDS), Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS), Anaithu Grama Anna Marumalarchi Thittam –II (AGAMT-II), Swatch Bharat Mission – Grameen (SBM-G), Jal Jeevan Mission (JJM) etc., duly following the respective scheme guidelines.

c) The following provisions may be made in the estimate

- i. Height of the class room should not be less than 3.30 m measured at any point from the surface of the floor to the bottom of the roof slab.
- ii. The basement height of school building should be at least 1 metre above the ground level to prevent flooding during rainy season.
- iii. Necessary provisions shall be made for enabling smart class room in future.
- iv. An exclusive cupboard with lock and key arrangement has to be provided inside the class room for teachers.
- v. Required number of cupboards with sliding shutter shall be provided for students' activity corner, Library books corner and keeping students records.
- vi. Magnetic Steel ceramic green writing board of required size with aluminium sheet back covering shall be provided.
- vii. There may be one or more Two-in-one Aluminium framed Notice board with pin fabric felt one side and drywipe non-magnetic whiteboard the other of size 6' x 4'. This may be placed near the board area or on the side walls to display maps, charts, students work, etc.
- viii. Building as Learning Aid (BaLA) paintings may be adopted all along the long wall and short wall of the class room with water-based Plastic emulsion paint for more clarity and long life. The Commissioner of Rural Development and Panchayat Raj will issue the detailed guidelines in this regard separately.
- ix. Floors have to be paved with Shahabad stones/Kotta stones for anti-slippery effect.
- x. In case of schools in hilly areas, Poly Urethane Foam Panel (PUF panel) roofing may be proposed for thermal proof and noise insulation based on the local condition with the approval of District Collector.

- xi. Required number of lights, fans, plug points (5 Amps and 15 Amps) shall be provided. A separate Electrical drawing will be communicated along with the type designs.
- xii. Switch Boards/M.C.Bs should be covered in box and shall be provided at lintel level.
- xiii. Ramp with handrail facilities in school building/toilets and at entry/exit points shall be provided as per standards prescribed in guidelines for Barrier Free Built Environment for persons with Disability and Elderly persons.

3. Selection and finalization of works

A Selection Committee consisting of the following members should be constituted to prioritise the school building requirement.

- a) Block Development Officer (Block Panchayat)
- b) Assistant Engineer (RD) / Junior Engineer
- c) Block Educational Officer (BEO) concerned
- d) Head Master of the School (PUPS / PUMS)

The above Committee shall inspect all the schools where new buildings are required. In case, if the existing building is to be demolished, the committee shall recommend for demolition of the building. BDO (BP) and Assistant Engineer (RD)/Junior Engineer should initiate immediate follow up to get demolition orders from the Competent authority duly following the procedures stipulated in G.O. (Ms) No.56, Rural Development and Panchayat Raj (SGS.4) Department, dated 03.04.2008 and amendment issued vide G.O. (Ms) No.28, Rural Development and Panchayat Raj (SGS.4) Department, dated 23.02.2015. The Committee's recommendation and inspection photographs shall be attached with the estimate.

4. Test verification of the works proposed

Proper checks and balance are essential from initial stage itself so as to ensure that the selection of schools and compliance to above guidelines. The following officials shall conduct test verification of the proposed schools and thereby covering all schools without any omissions.

1	District Collector	2%
2	Project Director, DRDA	20%
3	Executive Engineer (RD)	25%
6	Assistant Executive Engineer/ Assistant Director Level officers	100%

5. Administrative sanction

After the above process are completed and the list of schools are finalised, the District Collector shall convene a meeting for the officials of Rural Development and School Education Department and approve the proposals received from the blocks after due deliberations.

The District Collector shall then accord the administrative sanction. Before according administrative sanction, the District Collector should ensure that every proposal contains the following:-

- i. Block Level Committee's inspection photographs and its recommendations.
- ii. Minutes of the District Level meeting approving the block proposals.
- iii. Layout plan (site plan) of each school shall be prepared in suitable scale and location of the proposed building should be indicated and approved by Assistant Executive Engineer (RD) concerned.
- iv. Detailed estimate technically approved by the competent authority.
- v. In case of construction of new buildings in lieu of dilapidated buildings, copy of the demolition order should be enclosed.

6. Technical sanction

Technical sanction should be accorded by the competent authority as per G.O. (Ms) No.111, Rural Development and Panchayat Raj (PR-1) Department dated 21.08.2018.

7. Tendering of works

The work shall be executed through e-tendering process. The Block Development Officer (Block Panchayat) shall be the Tender Inviting as well as Tender Accepting Authority.

The Tamil Nadu Transparency in Tenders Act, 1998 and Rules, 2000 shall be adopted for tendering. The provisions of Table I and Table II of Notification II in the Tamil Nadu Panchayats (Preparation of Plans and Estimate of works and mode and conditions of contracts) Rules, 2007 vide G.O. Ms. No.203, Rural Development and Panchayat Raj (PR.I) Department, dated 20.12.2007 as regards the Tender Inviting Authority and Accepting Authority.

8. Implementation procedures

Measurements and Check measurements of works sanctioned under this scheme shall be recorded as per G.O. (Ms) No.111, Rural Development and Panchayat Raj (PR-1) Department dated 21.08.2018. The Name board and work information board shall be erected at the work site before commencement of work.

9. Quality Control

Quality checks shall be performed at every stage from preparation of building layout, construction, till the completion of the work. The Executing Agency shall maintain a quality control registers for testing of all construction materials used and item of works executed as required and it should be periodically verified by the inspecting officers. Apart from inhouse quality control mechanism, an independent 3rd Party Quality Monitors i.e. State Quality Monitors – SQM (Schemes) shall be deputed for monitoring the quality of works executed under this scheme. 1% of the funds shall be earmarked for soil exploration tests, preparation of design and drawings, performing Quality Control tests during construction, honorarium for SQMs and documentation.

10. Funds

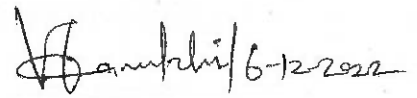
Funds will be allocated by the Commissioner of Rural Development and Panchayat Raj to Districts as per the requirements based on actual estimates. The Commissioner of Rural Development and Panchayat Raj will keep funds in a separate account opened for this purpose and will be released to District Collectors based on the progress. All the Bank accounts shall be opened only in Nationalised Banks.

Proper documentation of works should be done detailing various processes in the implementation of the scheme i.e. starting from identification, during execution and upon completion of the work. Photographs during execution and on completion of works should be uploaded in Education Management Information System (EMIS). Once the work is over, the Citizen Information Board (CIB) shall be prominently displayed in Tamil indicating the name of the Scheme and year, estimate amount, date of commencement of work, date of completion and name of contractor on the portion of the building constructed.

The Principal Secretary to Government, Rural Development and Panchayat Raj Department, in consultation with the Commissioner of Rural Development and Panchayat Raj, is empowered to modify any of the above guidelines based on exigencies that may arise from time to time.

P.AMUDHA
PRINCIPAL SECRETARY TO GOVERNMENT

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Section Officer